Message Text

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STATE FOR UNDERSECY FOR SECURITY ASSISTANCE BENSON

PM FOR DIR GELB

DEFENSE FOR SECY BROWN, DEPSECY DUNCAN, ASSISTANT SECY FOR ISA MC GIFFERT

CJCS GEN BROWN

E.O. 11652: GDS TAGS: MASS IR

SUBJ: INCENTIVES FOR CONTRACTORS TO WORK THEMSELVES OUT OF A JOB

1. I WAS DELIGHTED TO SO SEE SUBJECT INCLUDED IN THE ONGOING INTERAGENCY IRAN MILITARY SUPPLY STUDY. IT SEEMS TO ME IMPORTANT TO INCREASE IMPHASIS ON IT. THE QUESTION WAS DISCUSSED DURING MY SFRC HEARINGS, AND I STATED THAT I WAS GOING TO TRY TO DO SOMETHING ABOUT IT VERY EARLY ON. IT ALSO CAME UP IN ALL MY INPORTANT SESSIONS IN THE PENTAGON, INCLUDING WITH SECY BROWN AND THE JCS. DEPSECY OF DEF DUNCAN MADE CLEAR THAT IT IS OF CENTRAL INTEREST TO HIM, AND STATED HIS DETERMINATION TO SEEK CONRETE PROGRESS WITH RESPECT TO IT.

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2. CERTAINLY THE PRESIDENT'S NEW ARMS SALES POLICY OF RESTRAINT WILL BE MARKEDLY MORE SUCCESSFUL IF CONTRACTORS HAVE THE MAXIMUM INCENTIVE TO FINISH THEIR APPOINTED TASKS AND MOVE ON. WE NOTED IN THE RESPONSE TO THE DOD LEVY ON ARMISH/MAAG COVERING SOME OF THE ARMY PROGRAMS THAT THERE ARE AT BEST

MINIMAL INCENTIVES IN THE PROGRAMS COVERED.

3. IT SEEMS TO ME THERE IS AN EXCELLENT OPPORTUNITY TO MAKE SOME SINGULAR PROGRESS IN THIS AREA BY CHAGING THE FIXED FEE CONTRACTUAL ARRANGEMENTS TO AWARD FEE ARRANGEMENTS IN RENEGOTIATING THE USG CONTRACTS WITH BELL HELICOPTER INTERNATIONAL (BHI) TO COVER THE VARIOUS ELEMENTS OF THE IIAA HELICOPTER PROGRAM. THIS, OF COURSE, WOULD BE MOST IMPORTANT WITH THREE MAIN CONTRACTS COVERING IHSRC, PILOT TRAINING AND MAINTENANCE SUPPORT (TO INCLUDE FASCS AND UNIT MECHANICS), BUT WE MIGHT JUST AS WELL DO IT IN ALL THE NEW CONTRACTS WITH BHI.

4. ANOTHER USEFUL MANAGEMENT TOOL TO ENHANCE CONTRACTOR INCENTIVE TO GET ON WITH THE JOB IS TO INCLUDE THE MOST PRECISE AND FULLY DETAILED STATEMENT OF WORK SPECIFICALLY LINKED TO A SUBJECTIVE INCENTIVE FEE COVERING CONTRACTOR INVOLVEMENT IN A GIVEN PROGRAM OR ACTIVITY. BY THAT WE MEAN THE FEE WOULD BE AWARDED (OR WITHELD) BASED ON AN IN-COUNTRY REVIEW PERFORMED BY A COMMITTEE, SUCH AS IS BEING DONE IN THE PEACE LOG PROGRAM. THIS SHOULD CERTAINLY BE DONE WITH RESPECT TO THE NEW BELL CONTRACTS. I UNDERSTAND THAT UNDER THE CURRENT BELL CONTRACTS MILESTONES ONLY PROVIDE CONFIDENTIAL.

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LIMITED INCENTIVE TO THE CONTRACTOR.

5. FURTHER, IN EVERY CASE WE SHOULD ALSO BE HELPING THE GOI TO HOLD DOWN CONTRACTOR NUMBERS, SUCH AS WE ARE DOING AS THEY CONSIDER WHICH CONTRACTOR TO SELECT TO PROVIDE BASE SUPPORT FOR THE IIAF AT KAATAMI. THE TWO CONTENDING CONTRACTORS (BOEING AND NORTHROP) HAVE IN THE VIEW OF ARMISH/MAAG AIR FORCE SECTION GREATLY OVERSTATED CONTRACTOR EMPLOYEE REQUIREMENTS IN THEIR PROPOSALS, AND THE IIAF IS PRESSING FOR MARKED REDUCTIONS.

6. THESE ELEMENTS (AND PROBABLY OTHERS AS WELL) WILL BE IMPORTANT IF WE ARE TO BE SUCCESSFUL IN THE EFFORT TO PROVIDE INCENTIVE TO HAVE CONTRACTORS PERFORM AGREED TASKS WITHIN AGREED PERIODS OF TIME. HOWEVER, IT SEEMS CLEAR TO ME THAT WE CAN MAKE A GOOD START IN THE PROCESS OF DEVELOPING MEANINGFUL CONTRACTOR INCENTIVES THROUGH AWARD FEE CONTRACTS AND DETAILED AND PRECISE STATEMENTS OF WORK AS INDICATED ABOVE. I BELIEVE WE SHOULD INCLUDE BOTH IN THE NEW BELL CONTRACTS.

	Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009
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